



# Are We There Yet? How RECOVER Determines Restoration Progress and Success



Tasso Cocoves, USACE  
GEER Session 4  
April 22, 2025



# Restoration, Coordination, Verification

- **Interdisciplinary collaboration** of agencies, tribes, and institutions
- Conducts scientific and technical **evaluations** and **assessments** to improve the Comprehensive Everglades Restoration Plan's (CERP) ability to restore the south Florida ecosystem while providing for the region's other water-related needs
- Technical support to CERP with a **system-wide and integrative perspective**



# CERP Points of Reference



Where are we?

Where are we going?

Are we there yet?

# CERP Points of Reference

Pre-CERP



ECOSYSTEM CONDITION

LOW

HIGH



# CERP Points of Reference

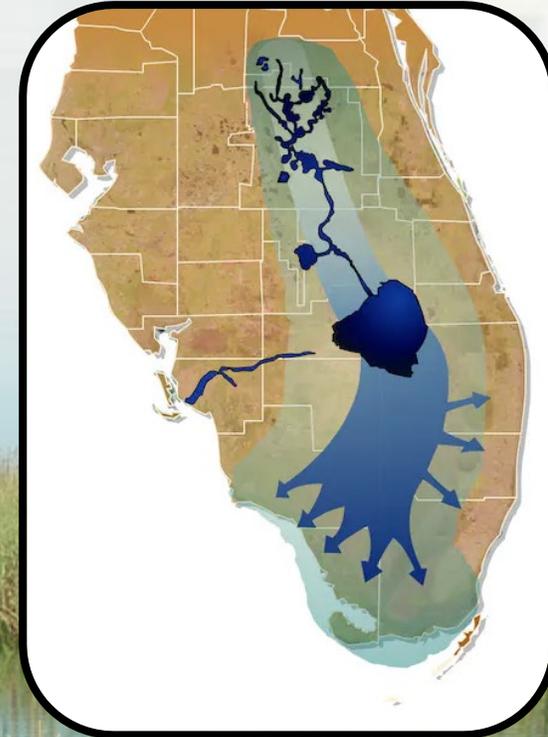
Pre-CERP

Pre-drainage  
(historic)

ECOSYSTEM CONDITION

LOW

HIGH



# CERP Points of Reference

Pre-CERP

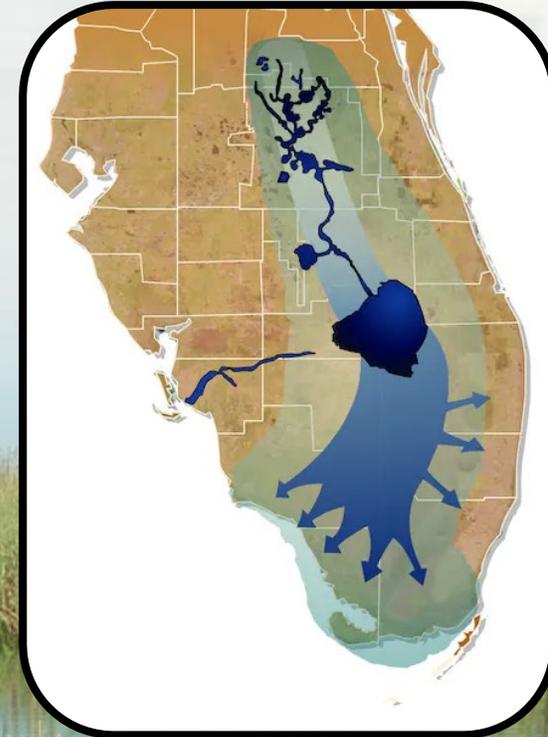
Desired Restoration

Pre-drainage (historic)

ECOSYSTEM CONDITION

LOW

HIGH



# CERP Points of Reference

Pre-CERP

Full CERP

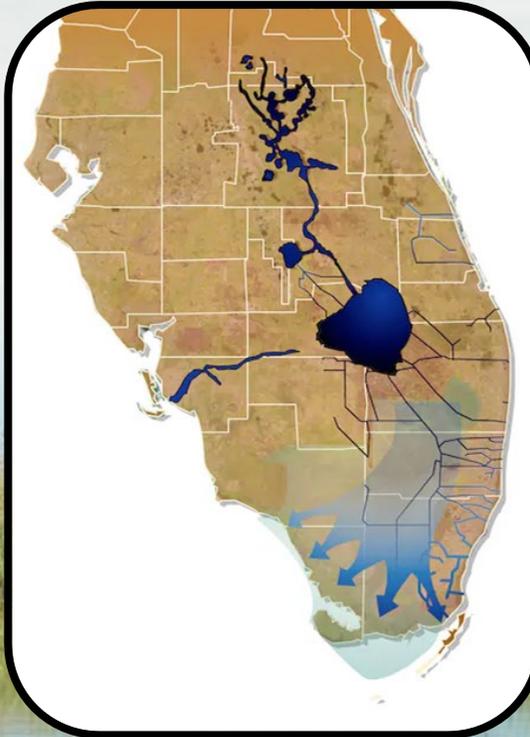
Desired Restoration

Pre-drainage (historic)

ECOSYSTEM CONDITION

LOW

HIGH



# CERP Points of Reference

Pre-CERP

Interim CERP

Full CERP

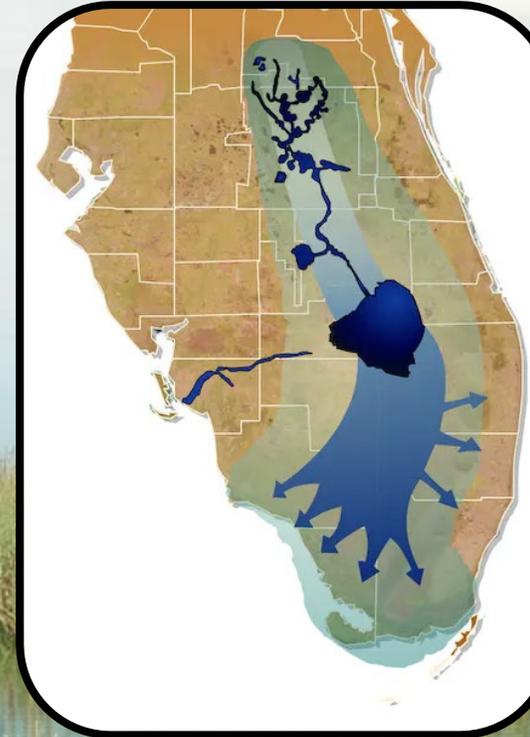
Desired Restoration

Pre-drainage (historic)

ECOSYSTEM CONDITION

LOW

HIGH



# How does RECOVER inform and track CERP progress and success?

## Ecological Indicators



# Ecological Indicators



Photo: Frank Mazzotti

crocodilians

invertebrates



Photo: Tasso Cocoves

wading birds

periphyton



Photo: NCfishes.com

fish

vegetation



Photo: Mark Cook



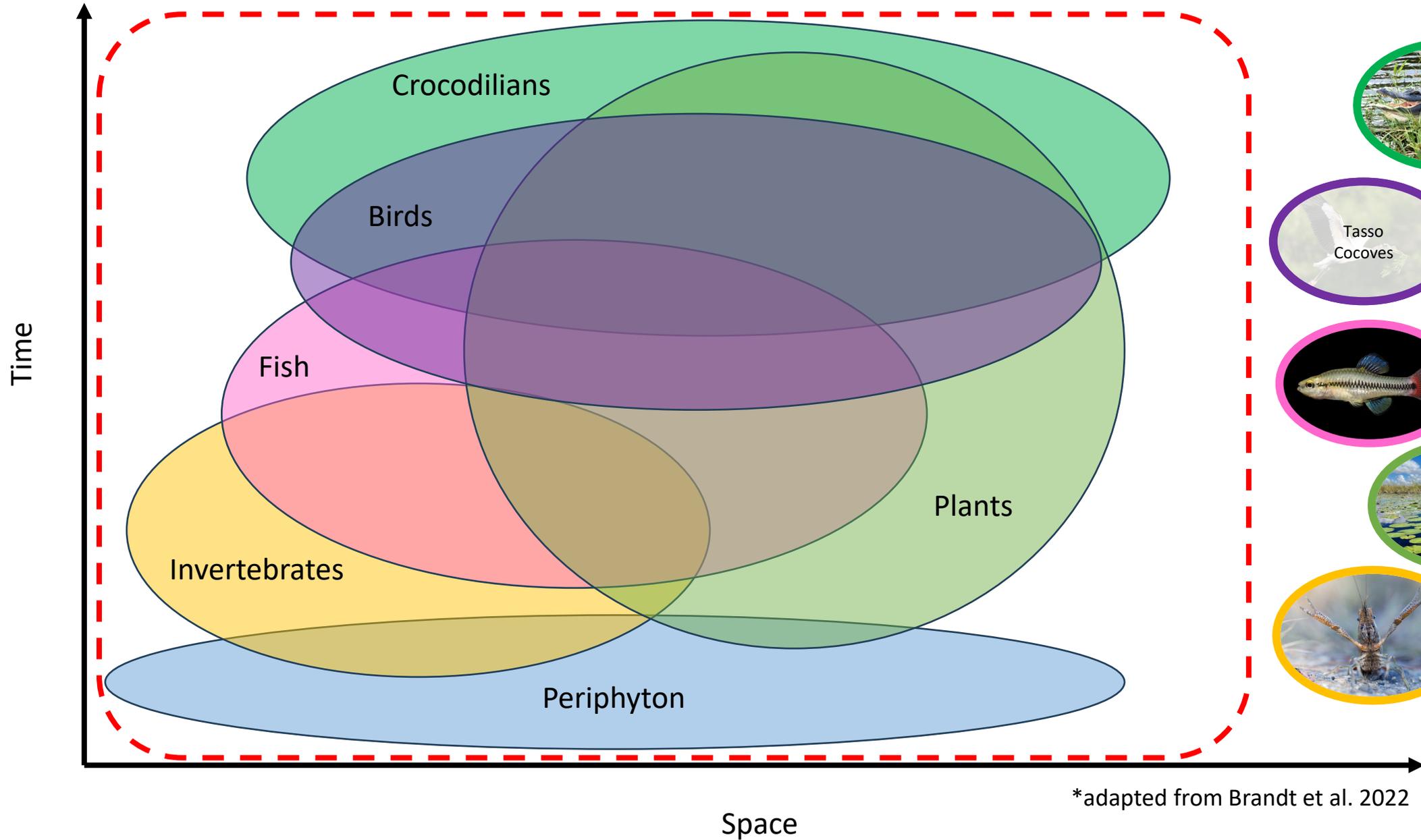
Photo: Evelyn Gaiser



Photo: Jay Sah

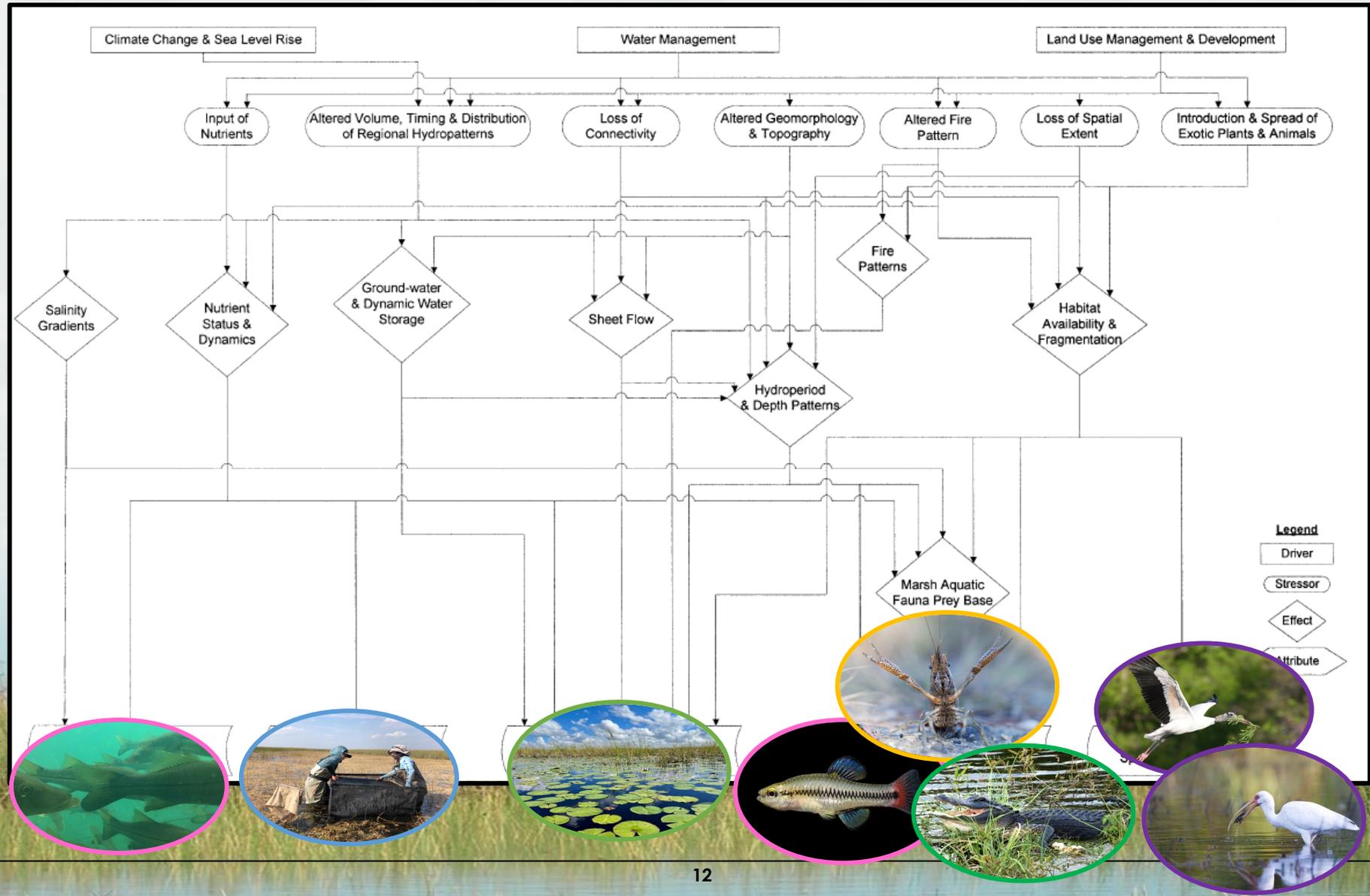


# Diverse suite of indicators



\*adapted from Brandt et al. 2022

# Conceptual Ecological Models (CEMs)



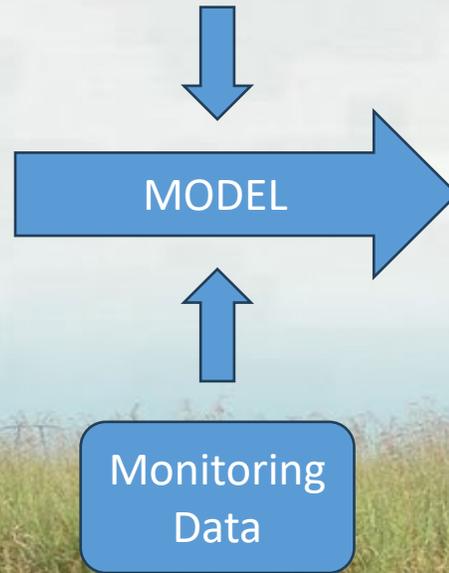
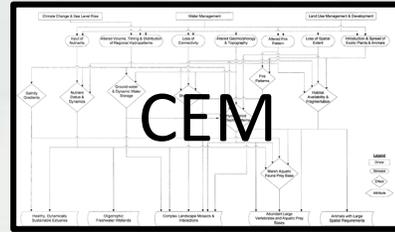
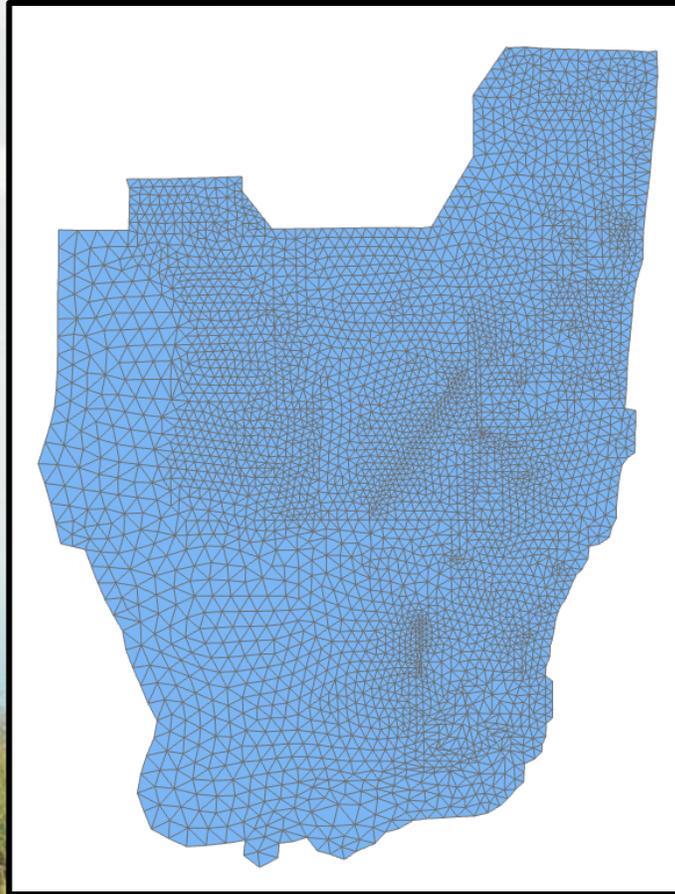
# How does RECOVER use Ecological Indicators to Determine Restoration Progress and Success?

## Evaluation and Assessment

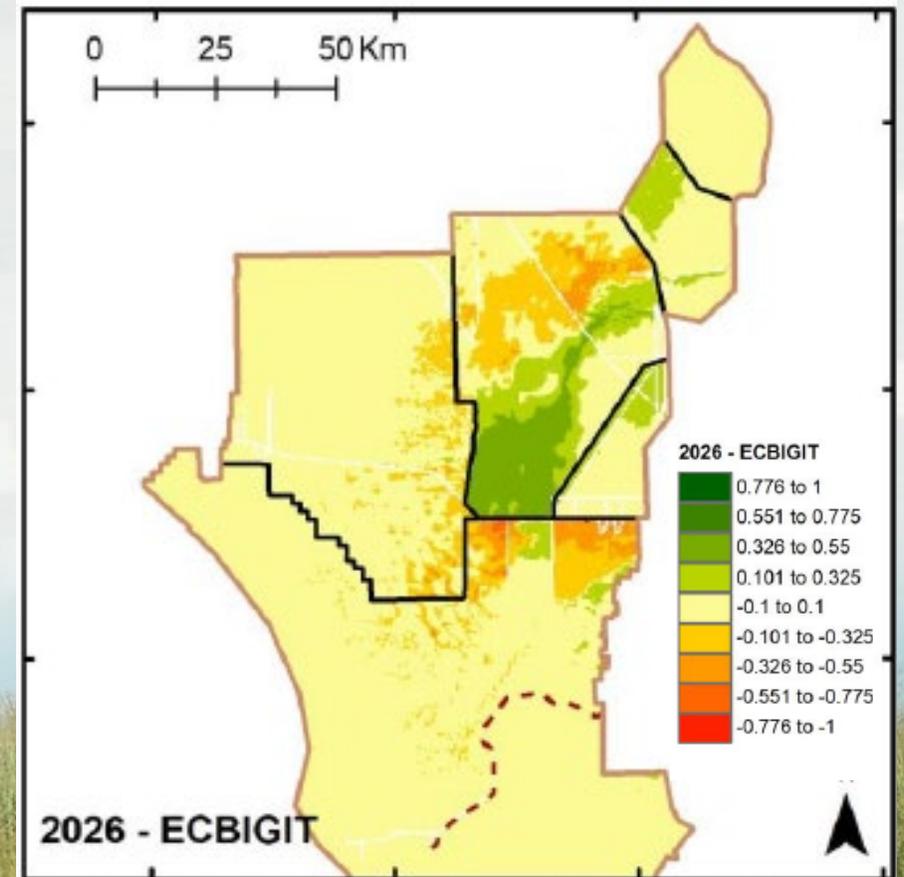


# Evaluation (model world)

Simulated hydrology

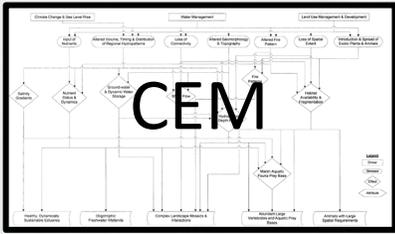


Simulated indicator  
(alligator) response

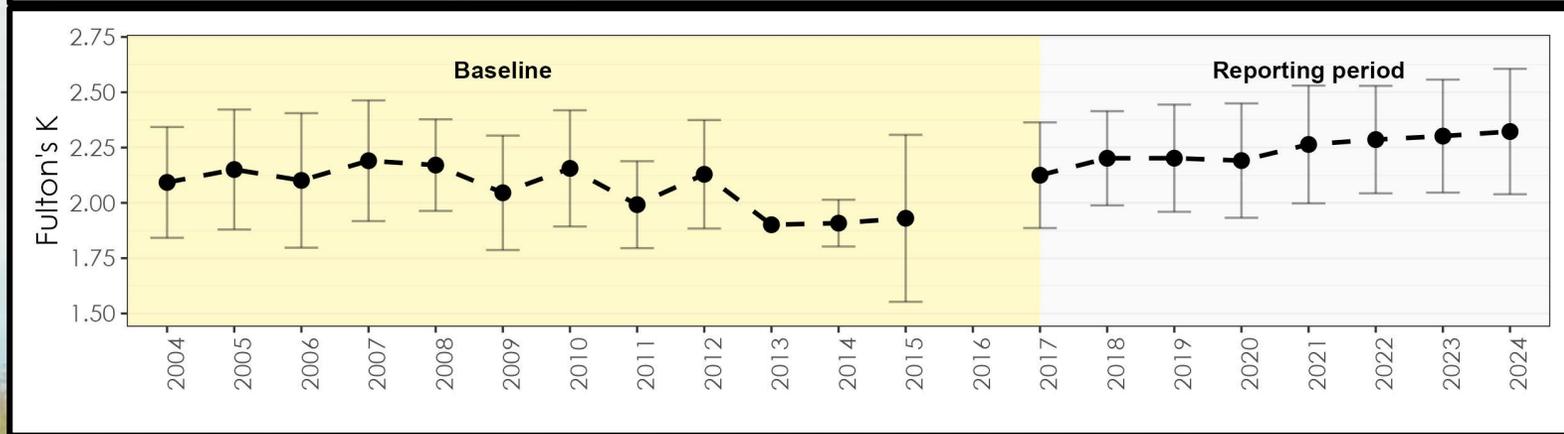
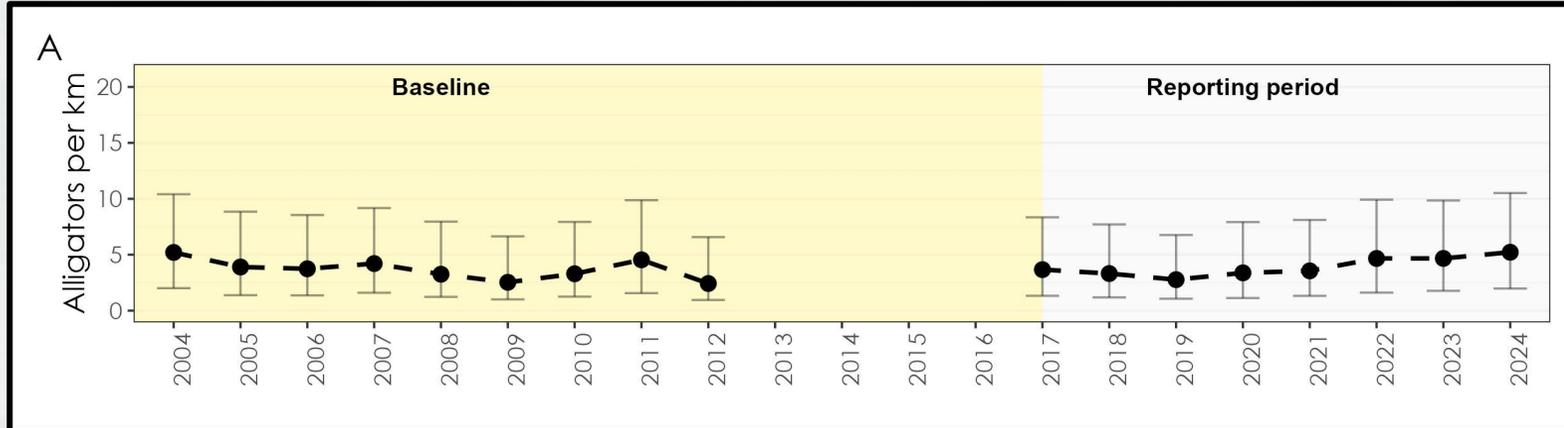


# Assessment (real world)

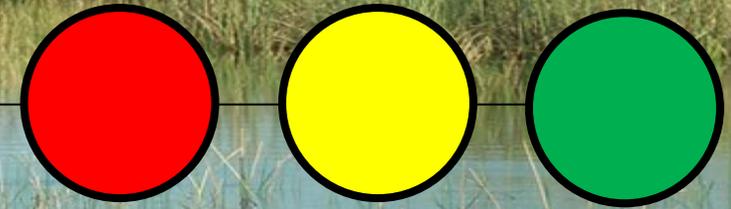
Indicator field data



Monitoring



Indicator status



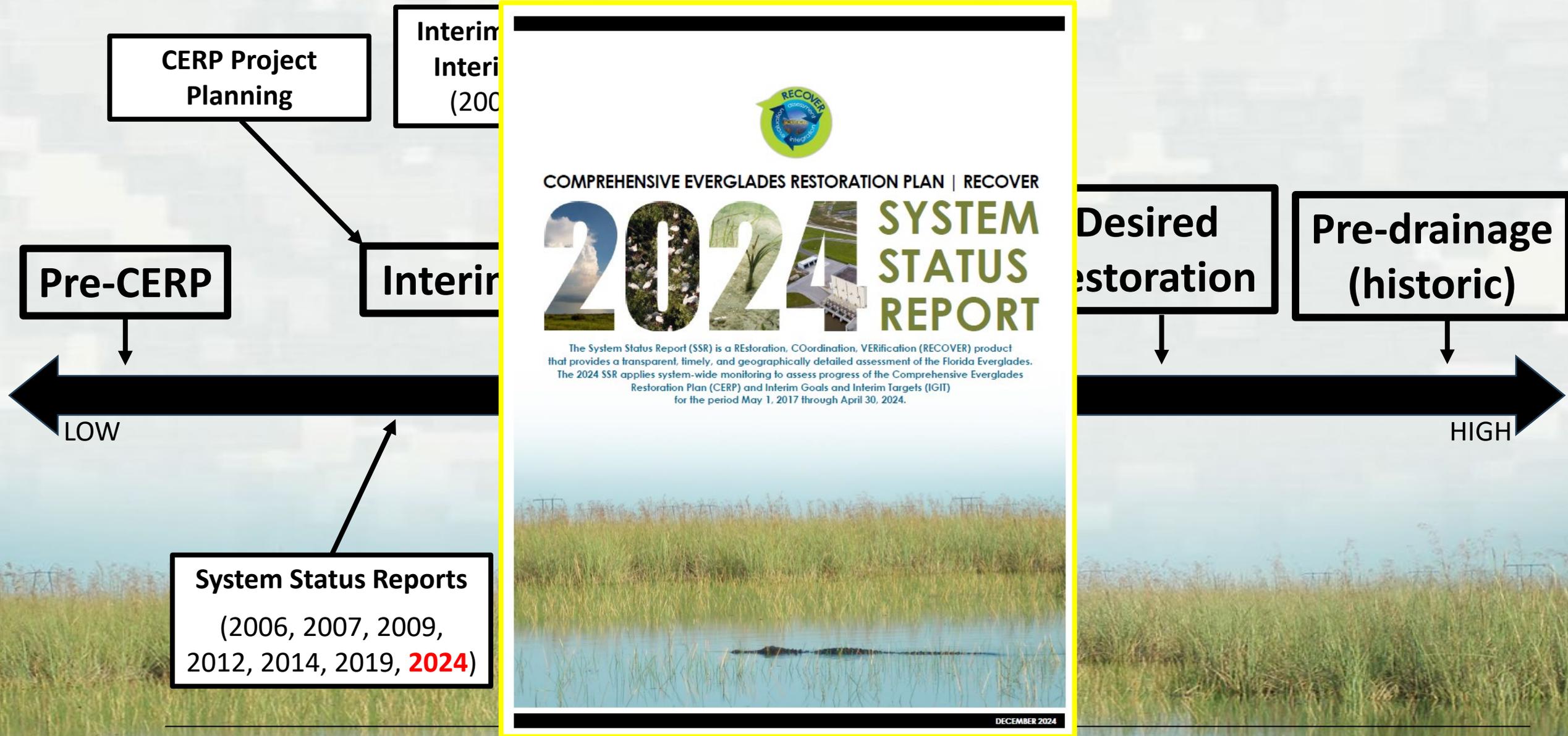
# How do Evaluations and Assessments inform CERP?

## RECOVER Reports



# Evaluations

# RECOVER Reports



# Assessments

# 2024 System Status Report

First opportunity to compare **interim evaluation** with **interim assessment**

- **Assessments of all ecological indicators**
  - WY2017 – WY2024
- **Evaluations from 2020 IGIT**
  - 2026 model simulation



**INDICATOR STATUS AND PROGRESS TOWARDS INTERIM GOALS AND TARGETS**

RECOVER has adopted “stoplights” to convey indicator status and change in status over time (Table 1). The stoplight methodology for each indicator is unique but shares a common definition for each stoplight color/status. Status definitions were made consistent with the biennial *South Florida Ecosystem Restoration Task Force System-Wide Ecological Indicators* report.

The 2024 System Status Report describes status and progress toward IGIT for indicators in RECOVER’s Lake Okeechobee, Northern Estuaries, Greater Everglades, and Southern Coastal Systems regional modules. The Southwest Florida RECOVER region, established in 2021, does not currently have Interim Goals and RECOVER monitoring is limited to the Ten Thousand Islands. For the purposes of this report, the monitoring occurring within the region is captured under the Southern Coastal Systems section where the modules overlap.

Image (right): Ibis (Photo Credit: South Florida Water Management District).

**Table 1. Regional and indicator statuses, including ecological indicators and other water related needs.**

GOOD	Meets restoration target. Within range expected for healthy ecosystem.	<p>Note: While some indicator statuses (color) remain the same over time, some have an upward or downward trend as shown in “change from Baseline Period”. This indicates a directional change within a category but did not meet criteria for changing the overall status.</p>				
FAIR	Below restoration targets, may require additional action.					
POOR	Well below restoration targets, merits action.					
N/A	No stoplight methodology in place; insufficient data.					
RECOVER REGION/ TOPIC AREA	INDICATOR	BASELINE PERIOD	REPORTING PERIOD	CURRENT STATUS	CHANGE FROM BASELINE PERIOD	CONSISTENT WITH EXPECTATIONS FOR 2026 IGIT?
Lake Okeechobee	<b>Lake Okeechobee Region Status</b>	POOR	POOR	POOR	↓	Mixed
	Lake Stage	POOR	POOR	POOR	↓	No
	Emergent Aquatic Vegetation	FAIR	FAIR	FAIR	↔	Yes
	Submerged Aquatic Vegetation	POOR	POOR	POOR	↓	No
	Benthic Macroinvertebrates	N/A	N/A	N/A	-	No established IG
	Wading Birds	FAIR	FAIR	FAIR	↓	No established IG
Northern Estuaries	<b>Northern Estuaries Region Status</b>	FAIR	POOR	POOR	↓	No
	Hydrology	POOR	FAIR	FAIR	↑	No
	Oyster	POOR	POOR	POOR	↓	No
	Submerged Aquatic Vegetation	GOOD	POOR	POOR	↓	No established IG
	Benthic Infauna	GOOD	GOOD	GOOD	↓	No established IG
Greater Everglades	<b>Greater Everglades Region Status</b>	POOR	FAIR	FAIR	↑	Yes
	Hydroperiod/Depth	POOR	FAIR	FAIR	↑	Yes
	Water Volume and Sheetflow	POOR	FAIR	FAIR	↑	Yes
	Soil Oxidation	POOR	FAIR	GOOD	↑	Yes
	Spatial Extent of Vegetation	N/A	N/A	N/A	-	No established IG
	Ridge and Slough Pattern	POOR	FAIR	FAIR	↑	Yes
	Tree Island	FAIR	FAIR	FAIR	↔	Yes
	Marl Prairie	FAIR	FAIR	FAIR	↓	Mixed
	Aquatic Fauna (wet season)	FAIR	FAIR	FAIR	↓	Yes
	American Alligator	FAIR	FAIR	FAIR	↓	Yes
	Wading Birds	POOR	FAIR	POOR	↑	Yes
	Everglade Snail Kite/Apple Snail	N/A	N/A	N/A	-	No established IG
	Aquatic Fauna (dry season)	GOOD	FAIR	GOOD	↓	No established IG
	Periphyton	FAIR	FAIR	FAIR	↔	No established IG
Southern Coastal Systems	<b>Southern Coastal Systems Region Status</b>	FAIR	FAIR	POOR	↔	Mixed
	Florida Bay Salinity Patterns	N/A	N/A	N/A	↔	Yes
	Northeast Florida Bay Creeks: Salinity and Creek Flows	N/A	N/A	N/A	↑	Yes
	Submerged Aquatic Vegetation (Florida Bay)	FAIR	FAIR	FAIR	↔	Yes
	Taylor River Submerged Aquatic Vegetation	FAIR	FAIR	POOR	↓	Yes
	Florida Bay Spotted Seatrout	FAIR	POOR	POOR	↔	Yes
	American Crocodile	POOR	POOR	POOR	↑	Yes
	Chlorophyll-a	FAIR	FAIR	FAIR	↔	No established IG
	Mangrove Prey Base Fishes	FAIR	FAIR	N/A	↓	No established IG
	Roseate Spoonbills	FAIR	FAIR	POOR	↓	No established IG
	Southern Biscayne Bay Canal Flow and Nearshore Salinity	N/A	N/A	N/A	↔	No
	Biscayne Bay Submerged Aquatic Vegetation, Epifauna, and Mangrove Fishes	N/A	N/A	N/A	↓	No established IG
	Lower West Coast Creek Flows	N/A	N/A	N/A	↑	Data not compatible
	Coastal Shark River Salinity	N/A	N/A	N/A	↔	No established IG
	Coastal Riverine Fishes	GOOD	FAIR	FAIR	↓	No established IG
Ten Thousand Islands Salinity and Flow	N/A	N/A	N/A	↔	No established IG	
Water Supply and Flood Protection	Saltwater Intrusion (Biscayne Aquifer)	FAIR	GOOD	GOOD	↑	Yes
	Flood Control in South Dade	FAIR	GOOD	GOOD	↑	Yes
	Water Supply (Water Restrictions)	FAIR	GOOD	GOOD	↑	Yes

PAGE 3

# 2024 SSR Feedback

- Indicator status hard to interpret



- Missing "system-wide" perspective

**INDICATOR STATUS AND PROGRESS TOWARDS INTERIM GOALS AND TARGETS**

RECOVER has adopted "stoplights" to convey indicator status and change in status over time (Table 1). The stoplight methodology for each indicator is unique but shares a common definition for each stoplight color/status. Status definitions were made consistent with the historical *South Florida Everglades Restoration Task Force System-Wide Ecological Indicators* report.

The 2024 System Status Report describes status and progress toward IGT for indicators in RECOVER's Lake Okechobee, Northern Estuaries, Greater Everglades, and Southern Coastal Systems regional modules. The Southwest Florida RECOVER region, established in 2021, does not currently have Interim Goals and RECOVER monitoring is limited to the Ten Thousand Islands. For the purposes of this report, the monitoring occurring within the region is captured under the Southern Coastal Systems section where the modules overlap.

Image (right): ibi (Photo Credit: South Florida Water Management District).

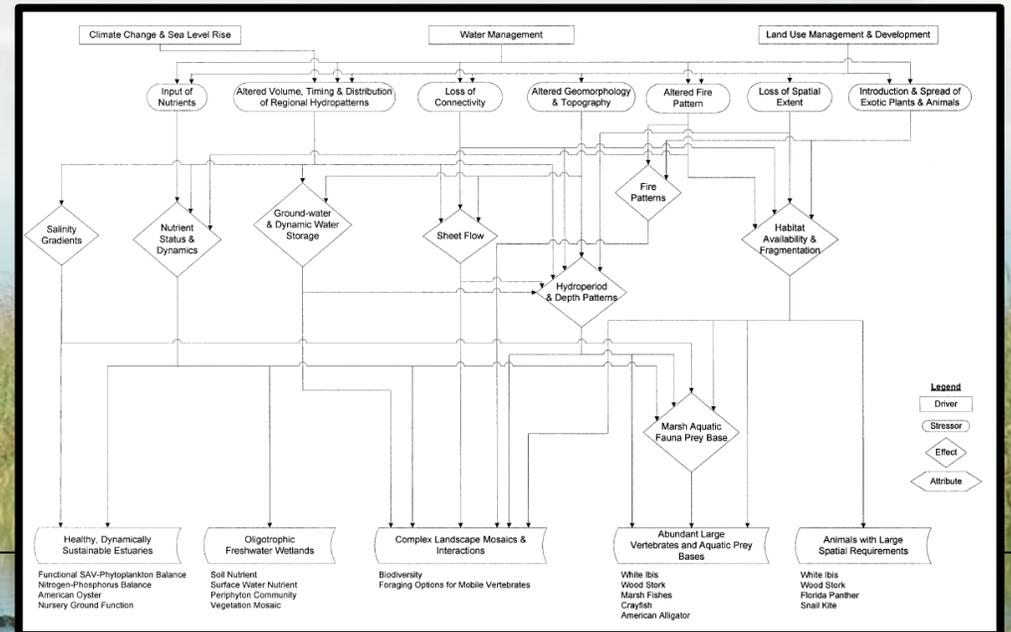
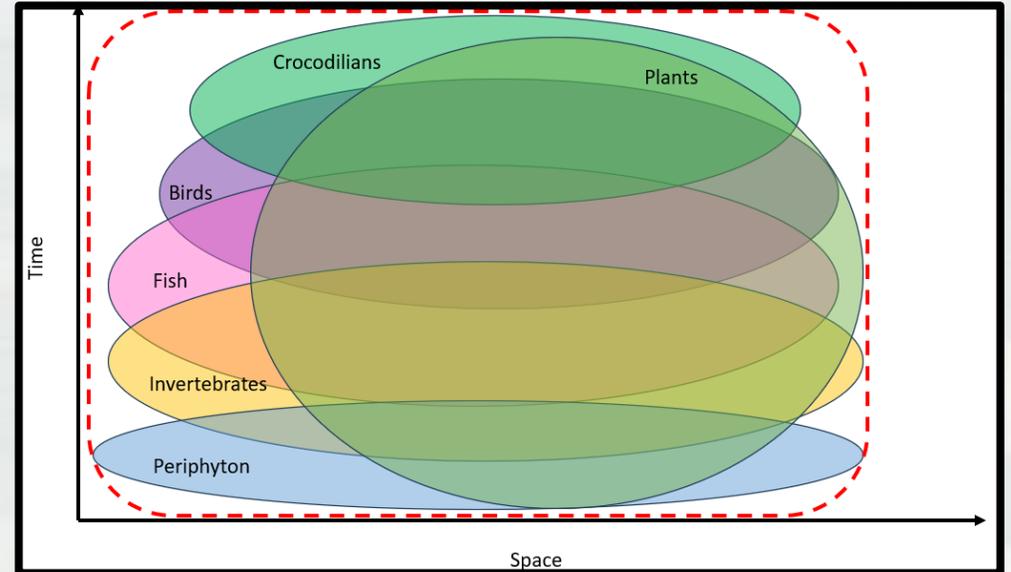
Table 1. Regional and indicator statuses, including ecological indicators and other water related needs.

RECOVER REGION/ TOPIC AREA	INDICATOR	BASELINE PERIOD	REPORTING PERIOD	CURRENT STATUS	CHANGE FROM BASELINE PERIOD	CONSISTENT WITH EXPECTATIONS FOR 2024 IGT?	
<b>Legend:</b>							
<b>GOOD</b>		Meets restoration target, within range expected for healthy ecosystem.					Note: While some indicator statuses (color) remain the same over time, some have an upward or downward trend as shown in "change from baseline period". This indicates a directional change within a category but does not meet criteria for changing the overall status.
<b>FAIR</b>		Below restoration target, may require additional action.					
<b>POOR</b>		Well below restoration target, needs action.					
<b>N/A</b>		No stoplight methodology in place; insufficient data.					
Lake Okechobee	Lake Okechobee Region Status	GOOD	GOOD	GOOD	↓	Mixed	
	Lake Stage	GOOD	GOOD	GOOD	↓	No	
	Emergent Aquatic Vegetation	FAIR	FAIR	FAIR	↔	Yes	
	Submerged Aquatic Vegetation	GOOD	GOOD	GOOD	↓	No	
	Benthic Macroinvertebrates	N/A	N/A	N/A	↓	No established IG	
	Wading Birds	FAIR	FAIR	FAIR	↔	No established IG	
	Northern Estuaries Region Status	FAIR	FAIR	FAIR	↓	No	
Northern Estuaries	Hydrology	GOOD	FAIR	FAIR	↓	No	
	Oyster	GOOD	GOOD	GOOD	↓	No	
	Submerged Aquatic Vegetation	GOOD	GOOD	GOOD	↓	No established IG	
Greater Everglades	Benthic Infauna	GOOD	GOOD	GOOD	↓	No established IG	
	Greater Everglades Region Status	GOOD	FAIR	FAIR	↓	Yes	
	Hydroperiod/Depth	GOOD	FAIR	FAIR	↓	Yes	
	Water Volume and Shearflow	GOOD	FAIR	FAIR	↓	Yes	
	Soil Oxidation	GOOD	FAIR	GOOD	↓	Yes	
	Spatial Extent of Vegetation	N/A	N/A	N/A	↓	No established IG	
	Ridge and Slough Pattern	GOOD	FAIR	FAIR	↓	Yes	
	Tree Island	FAIR	FAIR	FAIR	↔	Yes	
	Mud Prairie	FAIR	FAIR	FAIR	↓	Mixed	
	Aquatic Fauna (wet season)	FAIR	FAIR	FAIR	↓	Yes	
	American Alligator	FAIR	FAIR	FAIR	↓	Yes	
Southern Coastal Systems	Wading Birds	GOOD	FAIR	GOOD	↓	Yes	
	Everglades Snail Kite/Apple Snail	N/A	N/A	N/A	↓	No established IG	
	Aquatic Fauna (dry season)	GOOD	FAIR	GOOD	↓	No established IG	
	Periphyton	FAIR	FAIR	FAIR	↔	No established IG	
	Southern Coastal Systems Region Status	FAIR	FAIR	FAIR	↔	Mixed	
	Florida Bay Salinity Patterns	N/A	N/A	N/A	↔	Yes	
	Northeast Florida Bay Creeks: Salinity and Creek Flow	N/A	N/A	N/A	↓	Yes	
	Submerged Aquatic Vegetation (Florida Bay)	FAIR	FAIR	FAIR	↔	Yes	
	Taylor River	FAIR	FAIR	GOOD	↓	Yes	
	Submerged Aquatic Vegetation (Florida Bay, spotted seatrout)	FAIR	POOR	GOOD	↔	Yes	
American Crocodile	GOOD	GOOD	GOOD	↓	Yes		
Water Supply and Flood Protection	Chironophylla	FAIR	FAIR	FAIR	↔	No established IG	
	Mangrove Tree Base Fishes	FAIR	FAIR	N/A	↑	No established IG	
	Roadside Sparrows	FAIR	FAIR	GOOD	↓	No established IG	
	Southern Bayou Bay Canal Flow and Nearshore Salinity	N/A	N/A	N/A	↔	No	
	Biscayne Bay Submerged Aquatic Vegetation, Spatuna, and Mangrove Fishes	N/A	N/A	N/A	↓	No established IG	
	Coastal Shark River Salinity	N/A	N/A	N/A	↔	Data not comparable	
	Coastal Riverine Fishes	GOOD	FAIR	FAIR	↓	No established IG	
	Ten Thousand Islands Salinity and Flow	N/A	N/A	N/A	↔	No established IG	
	Softwater Inflow (Biscayne Aquifer)	FAIR	GOOD	GOOD	↓	Yes	
	Flood Control in South Dade	FAIR	GOOD	GOOD	↓	Yes	
Water Supply (Water Restrictions)	FAIR	GOOD	GOOD	↓	Yes		



# 2024 SSR Feedback

- **Indicator status hard to interpret**
  - Qualitative → Quantitative
  - Incorporate ecologically relevant thresholds
- **Missing “system-wide” perspective**
  - Indicator-centric → foundational ecosystem processes



# Summary

- RECOVER supports CERP by **evaluating** and **assessing** ecological (and hydrologic) indicators
- The 2024 System Status Report was RECOVER's first attempt to compare interim evaluations with interim assessments
- Tying indicator status stoplights to ecologically relevant thresholds
  - More accurately reflect indicator status and ecosystem processes
  - Inform adaptive management actions
- For system-wide perspective we need to interpret indicator statuses within the context of CEMs → fundamental ecological processes



# References

- RECOVER. (2020). *The RECOVER Team's Recommendations for Revisions to the Interim Goals and Interim Targets for the Comprehensive Everglades Restoration Plan: 2020*. Restoration Coordination and Verification Program c/o U.S. Army Corps of Engineers, Jacksonville, FL, and South Florida Water Management District, West Palm Beach, FL. June 2020.
- RECOVER. (2024). *2024 System Status Report*. Restoration Coordination and Verification Program c/o U.S. Army Corps of Engineers, Jacksonville, FL, and South Florida Water Management District, West Palm Beach, FL. December 2024.
- Brandt, L.A., S.A. Balaguera-Reina, V. Briggs-Gonzalez, J.A. Browder, M. Cherkiss, N. Dorn, T. East, M. Ernest, A. Fine, P. Frederick, E. Gaiser, L. Garner, S. Geiger, S. Godfrey, J. Goldston, A. Huebner, N. Jennings, C. Kelble, J. Kline, N. LaSpina, J. Lorenz, C.J. Madden, F.J. Mazzotti, E. Montes, M. Parker, L. Rodgers, R. Sobczak, J. Spencer, J. Trexler, Z. Welch, I. Zink. (2022). *System-wide Indicators for Everglades Restoration. 2022 Report*. Unpublished Technical Report. Science Coordination Group. South Florida Ecosystem Restoration Task Force. Pp 107.

Photo credits: Frank Mazzotti, Tasso Cocoves, NCfishes.com, Mark Cook, Evelyn Gaiser, Jay Sah, Jen Rehage





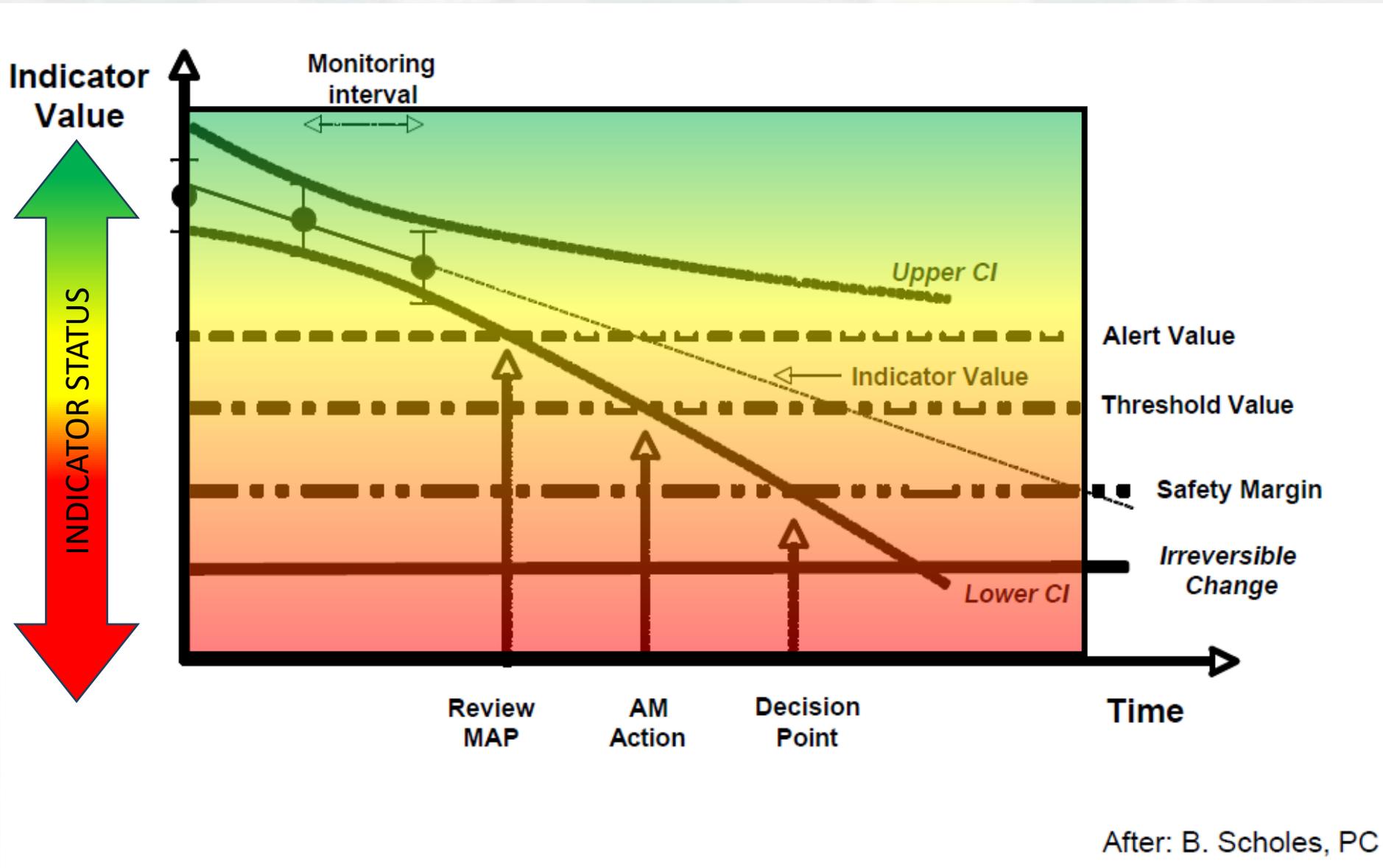
# Questions?

## Tasso Cocoves

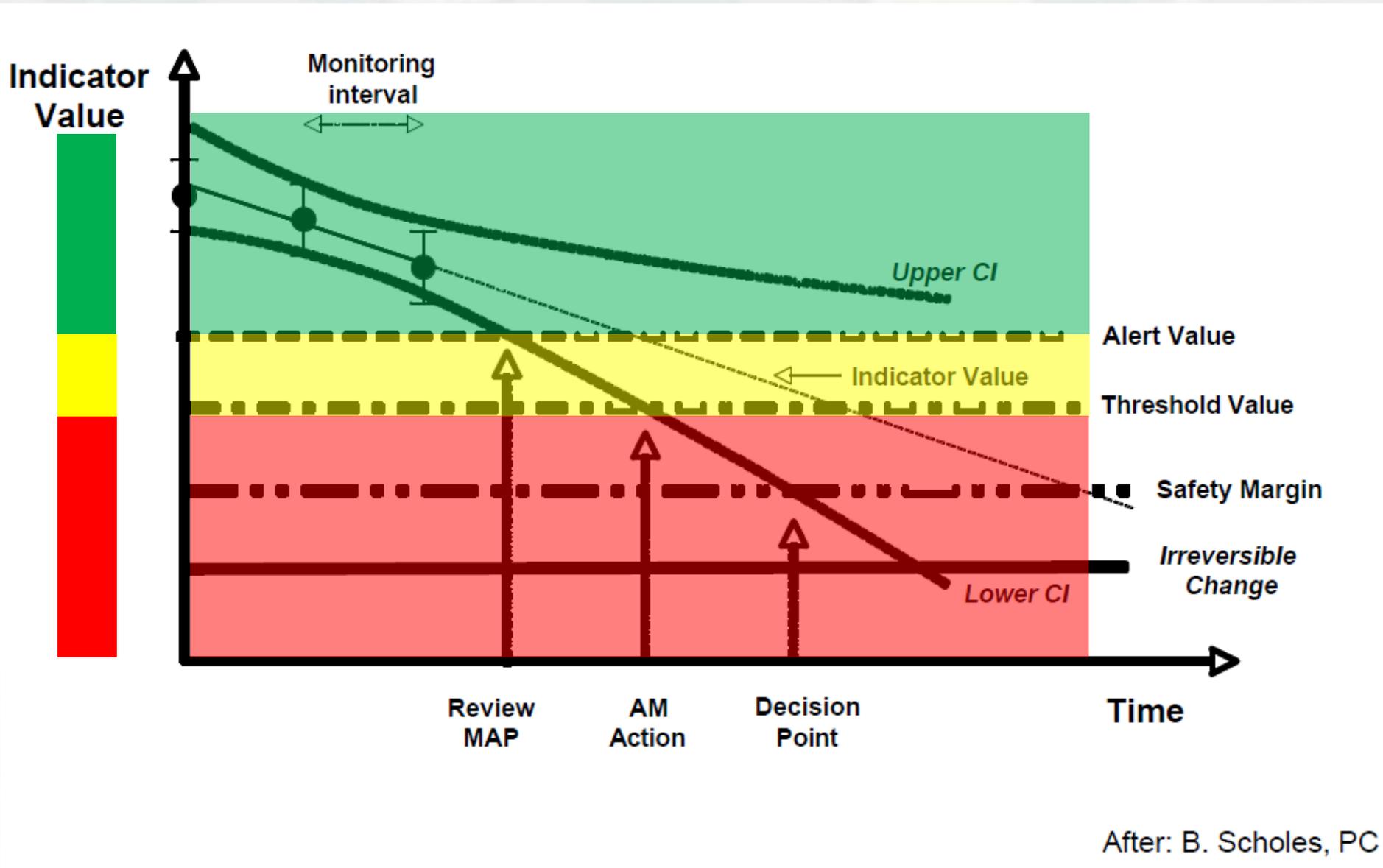
RECOVER Biologist, USACE Jacksonville District  
[tasso.c.Cocoves@usace.army.mil](mailto:tasso.c.Cocoves@usace.army.mil)



# Ecological Thresholds in AM Framework



# Ecological Thresholds in AM Framework



# Improving Stoplight Methods

- **Qualitative → Quantitative**
  - Facilitate clear understanding of methods
- **Stoplight colors discreetly tied to ecologically relevant thresholds**
  - More accurately reflect indicator status and ecosystem processes
  - Inform adaptive management decisions

